

THE HONORABLE ROBERT S. LASNIK

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

BRUCE KEITHLY, DONOVAN LEE, and  
EDITH ANNA CRAMER, Individually and on  
Behalf of all Others Similarly Situated,

Plaintiffs,

v.

INTELIUS, INC., A Delaware Corporation; and  
INTELIUS SALES, LLC, A Nevada Limited  
Liability Company,

Defendants.

No. C09-1485RSL

PLAINTIFFS' OPPOSITION  
TO DEFENDANTS' MOTION TO  
DISMISS

**NOTE ON MOTION CALENDAR  
FOR: March 5, 2010**

**ORAL ARGUMENT REQUESTED**

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### **INTRODUCTION**

Plaintiffs Bruce Keithly, Donovan Lee, and Edith Anna Cramer used Intelius's website to purchase electronic reports that were sold on a pay-per-use basis. In the process of buying these reports, Plaintiffs were presented with promotional offers asking them to try other services on a free, trial-basis. While Plaintiffs provided Intelius with their credit card and billing information to buy the reports they wanted, they were never asked to provide payment information for these additional promotional products, nor did they commit to purchase the subscription services offered on a promotional basis. Plaintiffs subsequently found that Intelius and its business partner, Adaptive Marketing, charged their credit cards significant monthly fees for unwanted subscription services that Plaintiffs did not know about, did not want, and have not used. As a result, Plaintiffs filed a complaint against Intelius, asserting claims under the Washington Consumer Protection Act in October 2009.

Defendants move the Court to dismiss the Complaint in its entirety on two grounds. First, Defendants ask the Court to hold that, as a matter of law, the disclosures set forth on Intelius's website preclude any finding of deceptive or unfair practices. Second, Defendants ask the Court to find that Intelius's co-venturer, Adaptive Marketing, is an indispensable party without which the litigation cannot proceed. Defendants' motion should be denied on both bases.

Plaintiffs have properly pled their claims under the CPA and the procedural rules of this Court. Defendants' conduct – when analyzed in context – is a perfect example of conduct that is likely to mislead reasonable consumers. While proof of actual deception is not required under

the Act, hundreds of Intelius customers have lodged complaints with the Washington Attorney General and the Better Business Bureau about this conduct, providing ample support for concluding the Defendants' practices are, indeed, deceptive. Moreover, Plaintiffs' decision to sue Intelius and not Adaptive Marketing is squarely within the discretion of the complainant. Defendants fail to show any legitimate burden or substantial risk that warrants mandatory joinder or dismissal.

### **FACTS**

Defendant Intelius, Inc. describes itself as an "information commerce company." Intelius sells a number of information products -- so-called intelligence reports, which include people searches, background checks, and reverse cell phone directories -- on a pay-per-use basis. Dkt #1, Compl., ¶¶ 1, 11-12. People searches cost as little as \$1.95 each and deluxe background reports cost \$49.95. Intelius sells these products via the Internet and claims that its network of websites was one of the top 100 most visited web properties in the U.S. for April 2008. *Id.*, ¶ 12. According to Intelius, since its inception in January 2003, it has processed more than 16 million orders and over four million customer accounts have purchased its services. *Id.*, ¶ 12.

In addition to revenue derived from the direct sale of these information products to customers, Intelius, Inc., with its wholly-owned subsidiary Intelius Sales LLC (collectively, "Intelius" or "Defendant"), also receives substantial revenue from "post-transaction marketing." *Id.*, ¶ 14. Under the post-transaction marketing model, Intelius sells the prospect of a captive audience -- the Intelius customer making a volitional on-line purchase complete with payment information -- to a third-party, which then presents a "special offer" product or service. *Id.*, ¶¶ 15-16. The "special offer" is typically framed as a free trial or "cash back" for participating in a survey, but discloses only in fine-print that a monthly fee will be charged if the customer does

1 not take affirmative steps to disclaim the special offer or cancel the specially offered service. *Id.*,  
 2 ¶¶ 16-17. If the customer agrees to accept the “special offer,” Intelius forwards the customer’s  
 3 pre-acquired payment information (typically credit card account and billing information provided  
 4 while making his volitional purchase) to the third-party vendor. *Id.*, ¶ 2. Using graphics,  
 5 ambiguous language and the psychology of consumer expectations, Intelius and the third-party  
 6 vendor make it difficult for the customer to understand where the volitional purchase ends and  
 7 the “special offer” begins, leading customers to unwittingly purchase both. *Id.*, ¶¶ 15-20.  
 8 Intelius and the third-party vendor then divide the proceeds attributable to the post-transaction  
 9 marketing sale. *Id.*, ¶ 2.

11 One of Intelius’s post-transaction marketing partners is Adaptive Marketing, which offers  
 12 a variety of membership programs (the “Adaptive Programs”) including “24 Protect Plus,”  
 13 “Privacy Matters,” “ValueMax” and “Family Safety.” *Id.*, ¶¶ 2, 14. As explained in a March  
 14 2009 *Seattle Weekly* article, the post-transaction marketing scheme works like this:  
 15

16 [M]any users apparently failed to realize they are giving such  
 17 consent, and it’s easy to see why. Say you do a “people search”  
 18 through Intelius, a service that costs \$1.95 and provides an  
 19 individual’s phone numbers, addresses, birthday, relatives, and  
 20 other information. After you enter your credit-card number, a page  
 21 comes up thanking you for your order in big, bold type. In  
 22 somewhat smaller and less-bold type, it also says you can get \$10  
 23 back as a member of ValueMax (an Adaptive program offering  
 24 discounts at stores like Kmart and Bed Bath & Beyond). In really  
 25 small, regular type, it tells you that membership will entail your  
 26 credit card being charged \$19.95 a month after a “7-day FREE trial  
 period.”

Remember, you still haven’t gotten access to the information you  
 paid for. To get it, you have two choices: Click on the big orange  
 rectangle, off to the side of all these instructions that says “YES,  
 and show my report,” or click on the small black one-line link that  
 says “No, show my report.” The YES button is what gets you  
 monthly ValueMax fees.

*Id.*, ¶ 16. This scenario is similar to the experience of the named Plaintiffs alleged here.



1 In June 2008, Donovan Lee and Edith Anna Cramer (collectively referred to as  
2 “Lee/Cramer”) paid for a search report from Intelius using a credit card. *Id.*, ¶ 8. Unbeknownst  
3 to them, at the time they purchased the Intelius report, Plaintiffs Lee/Cramer began incurring  
4 monthly charges for unordered services. *Id.*, ¶ 8. The services, billed to the Plaintiffs’ credit  
5 card at \$19.95 per month, appeared on the credit card statements as “Family Protect,”  
6 “AP9\*Family Safety Repo-V” and “Intelius Subscription” and ultimately totaled hundreds of  
7 dollars. *Id.*, ¶ 8.

9 In April 2009, Bruce Keithly believed that he had purchased a background report from  
10 Intelius for \$39.95 using a credit card. *Id.*, ¶ 7. Unbeknownst to him, at the time he purchased  
11 the Intelius report, Mr. Keithly enrolled in a subscription service called “Identity Protect” at a  
12 monthly cost of \$19.95. *Id.*, ¶ 7. Mr. Keithly only learned about the Identity Protect charge  
13 when he reviewed his next credit card statement, where the purchase was described as “Intelius  
14 Subscription.” *Id.*, ¶ 7. He called Intelius to cancel the service and request a refund. *Id.*, ¶ 7.  
15 Intelius refused to provide a refund and subsequently charged him \$19.95 for a second month of  
16 this service. *Id.*, ¶ 7.

18 Plaintiffs allege that Intelius’s post-transaction marketing practices, by structure and  
19 design, have the capacity to deceive. *Id.*, ¶¶ 16-17. The company has used post-transaction  
20 marketing to enroll or facilitate the enrollment of Plaintiffs and the Class members into these  
21 unwanted membership programs without adequately disclosing, among other things: (1) that the  
22 customer is being enrolled in the subscription service offered by a third-party vendor without the  
23 customer’s explicit authorization or consent; (2) the recurring cost of the service and the identity  
24 of the billing party; (3) the terms and conditions of the subscription service; and (4) the manner  
25 by which the customer may cancel the service. *Id.*, ¶ 19. The shortcomings in these point-of-  
26

1 sale disclosures are further compounded by billing practices, which make the subscription  
 2 charges hard to detect and track. For instance, the monthly fees charged for these services are  
 3 modest (\$19.95) and unlikely to attract scrutiny. *Id.*, ¶¶ 7, 8, 20. The subscription services are  
 4 identified by changing, non-descriptive names and – even when ostensibly provided by Adaptive  
 5 Marketing – may appear on the customer’s credit card statement as an “Intelius Subscription” or  
 6 “Intelius.com” charge, further obfuscating the nature of the charge. *Id.*, ¶ 8. Finally, Intelius  
 7 fails to respond appropriately and timely to customer cancellation requests. *Id.*, ¶¶ 7, 18.

9 Intelius’s practices not only have the capacity to deceive, but have actually deceived  
 10 consumers. The Washington State Attorney General and the Better Business Bureau have  
 11 received hundreds, if not thousands, of complaints about Intelius’s marketing and post-  
 12 transaction marketing practices. *Id.*, ¶ 20. Profound concerns about the impact of these practices  
 13 on individual consumers and e-commerce more broadly prompted the United States Senate  
 14 Committee on Commerce, Science and Transportation to convene a hearing dedicated to  
 15 “aggressive sales tactics on the Internet” on November 16, 2009. A copy of the Senate  
 16 Committee Staff Report, explaining industry practices, marketplace norms and consumer  
 17 deception, is attached to the Declaration of Karin B. Swope, filed herewith, as Exhibit 1.

## 18 ARGUMENT

### 19 **I. PLAINTIFFS’ CLAIMS ARE PROPERLY PLED UNDER THE STANDARDS** 20 **GOVERNING RULE 12(b)(6) AND THEREFORE SHOULD NOT BE** 21 **DISMISSED.**

22 A court reviewing a motion to dismiss under Rule 12(b)(6) must construe the complaint  
 23 in the light most favorable to the plaintiff and accept all well-pled allegations as true. *Doe v.*  
 24 *United States*, 419 F.3d 1058, 1062 (9th Cir. 2005); *In re Washington Mut. Inc. Securities Litig.*,

No. 08-1919, 2009 WL 3517630 at \*2 (W.D. Wash. Oct. 27, 2009) (*quoting Iqbal and Twombly*).

Where there “is no dispute about what the parties did, ‘whether the conduct constitutes an unfair or deceptive act can be decided by th[e] court as a question of law.’” *Indoor Billboard/Washington v. Integra Telecom of Washington*, 162 Wash. 59, 73 (2007) (citation omitted). But it is premature to conclude that there is no dispute here about the conduct of the parties. The parties have not agreed on the representations made by Intelius to Plaintiffs and the Class. Intelius has unilaterally submitted black-and-white screens reflecting parts of Plaintiffs’ transactions, but not all of the screens, in color, that comprise the entire transactions. Discovery is needed to establish the complete form and context of these transactions, and will show that Intelius surreptitiously led Plaintiffs and Class members to purchase unwanted products. Plaintiffs also intend to seek discovery that will show that Intelius’s deceptive marketing approach is, in fact, calculated. And Plaintiffs will seek additional discovery that will confirm that they and members of the Class unwittingly agreed to accept these special offers, including:

- payment or redemption rates for the \$10 CASH BACK offered by Intelius and Adaptive Marketing;
- Intelius’s knowledge of customer complaints regarding this aggressive post-transaction marketing; and
- Intelius’s usage and cancellation rates for the unwanted services tethered to Intelius products or sold post-transaction by Intelius and Adaptive Marketing.

For the reasons set forth in Plaintiffs’ Opposition to Defendants’ Request for Judicial Notice, filed herewith, Plaintiffs believe it would be incorrect as a matter of law for the Court to take judicial notice of the evidence submitted by Defendant. The Court, however, may consider

1 legislative facts, expressed in Congressional reports and testimony, as well as commercial  
 2 practices and social norms. *See Korematsu v. United States*, 584 F. Supp. 1406, 1414 (N.D. Cal.  
 3 1984).

4 **A. The Washington Consumer Protection Act Prohibits Communications That**  
 5 **May Be Facially Accurate But Contextually Misleading.**

6 Under the Washington Consumer Protection Act (“CPA”), RCW § 19.86.090 *et seq.*, a  
 7 plaintiff must establish the following elements to prevail: (1) an unfair or deceptive act or  
 8 practice; (2) the act or practice complained of occurred in the conduct of trade or commerce; (3)  
 9 the act or practice has an impact on public interest; (4) the plaintiff was injured in her business or  
 10 property; and (5) the unfair or deceptive act caused the injury. *Hangman Ridge Training Stables,*  
 11 *Inc. v. Safeco Title Ins. Co.*, 105 Wash. 2d 778, 780 (1986). Here, Defendant only argues that  
 12 Plaintiffs cannot establish the first element: the existence of an unfair or deceptive act. Dkt # 18,  
 13 Def. Mot. to Dismiss at 9. Defendant specifically contends that the terms of all transactions were  
 14 clearly disclosed to Plaintiffs and that these disclosures preclude any finding of deception. *Id.* at  
 15 9-10. But as explained below, Defendant’s disclosures were inadequate – in content, form and  
 16 presentation – and therefore incapable of curing the deceptive nature of Defendant’s sales  
 17 practices.  
 18  
 19

20 As an initial matter, the Washington Supreme Court has repeatedly recognized that the  
 21 CPA is a remedial statute and should be liberally construed. *See Michael v. Mosquera-Lacy*, 165  
 22 Wash. 2d 595, 602 (2009); *Salois v. Mut. of Omaha Ins. Co.*, 90 Wash. 2d 355, 358 (1978).  
 23 Against that backdrop, Washington courts have held that an act or practice is deceptive under the  
 24 CPA where it has “the capacity to deceive a substantial portion of the public.” *Panag v. Farmers*  
 25 *Ins. Co. of Wash.*, 166 Wash. 2d 27, 47 (2009) (citing *Liengang v. Pierce Co. Med. Bureau, Inc.*,  
 26

1 131 Wash. 2d 133, 150 (1997)). Thus, a plaintiff need not plead that he was actually deceived or  
 2 that the defendant intended to deceive, though such evidence may be used to show a capacity to  
 3 deceive. *Indoor Billboard/Washington*, 162 Wash. 2d at 74. As the Washington Supreme Court  
 4 has explained, “[t]he purpose of the capacity-to-deceive test is to deter deceptive conduct *before*  
 5 injury occurs.” *Id.* at 75 (citation omitted) (emphasis in original). Moreover, the question of  
 6 whether a representation is deceptive is answered objectively – from the perspective of a  
 7 reasonable consumer – and not subjectively. *See Panag*, 166 Wash. 2d at 47. Indeed, the  
 8 Washington Supreme Court follows the Federal Trade Commission’s (“FTC”) guidance: “in  
 9 evaluating the tendency of language to deceive, the [FTC] should look not to the most  
 10 sophisticated readers but rather to the least.” *Id.* at 50 (citations omitted).

12 “Deception exists ‘if there is a representation, omission or practice that is likely to  
 13 mislead’ a reasonable consumer.” *Id.* (quoting *Sw. Sunsites, Inc. v. Fed. Trade Comm’n*, 785  
 14 F.2d 1431, 1435 (9th Cir. 1986)); *see also Robinson v. Avis Rent A Car Sys., Inc.*, 106 Wash.  
 15 App. 104, 116 (2001) (recognizing that “knowing failure to reveal something of material  
 16 importance is ‘deceptive’ within the CPA”). Washington courts have also held that practices  
 17 may be found deceptive where disclosures are incomplete, contradicted or obfuscated by  
 18 additional information, or simply not provided in a timely manner.<sup>1</sup> Thus, Washington courts  
 19 have held that “[a] communication *may contain accurate information yet be deceptive.*” *Panag*,  
 20 166 Wash. 2d at 50 (emphasis added).

21  
 22  
 23 <sup>1</sup> *See, e.g., Dwyer v. J.I. Kislak Mortgage Co.*, 103 Wash. App. 542, 547-48 (2000) (holding that  
 24 a fax charge included in mortgage payoff statement without further explanation was deceptive  
 25 because it created impression that mortgage would not be released unless charge was paid);  
 26 *Indoor Billboard*, 162 Wash. 2d at 76-77 (finding all of the parties’ communications relevant to  
 the question of whether service invoices were deceptive); *Robinson*, 106 Wash. App. at 116  
 (holding that failure to disclose fees when providing a car rental quote is deceptive “even if the  
 consumer later becomes fully informed before entering the contract”).

1 In *Panag*, for example, the court held that a collection agency's letter demanding  
 2 payment related to an insurance claim was deceptive not because it contained untrue statements,  
 3 but because "[a]n ordinary consumer would not understand the meaning of a 'subrogation claim'  
 4 and likely would interpret the collection notices as representing a liquidated debt that the  
 5 recipient is bound to pay rather than a potential tort claim that is subject to dispute." *Id.*  
 6 Similarly, this District Court has held that fully disclosed settlement fees may be actionable as  
 7 deceptive under the CPA where the fees are inconsistent with consumer expectations. *Jankanish*  
 8 *v. First Am. Title Ins. Co.*, No. 08-1147, 2009 WL 779330, at \*8 (W.D. Wash. Mar. 23, 2009)  
 9 (permitting claims for disclosed reconveyance fees to proceed where plaintiffs alleged services  
 10 were performed by a third party and not the party collecting the fee).  
 11

12 In short, context, presentation, and timing are factors that may transform an innocuous  
 13 communication into a deceptive one under the CPA and should be considered here.  
 14

15 **B. Defendant's Collective Communications With Respect to Plaintiffs Lee and**  
 16 **Cramer Constitute Unfair and Deceptive Acts Under the CPA.**

17 Defendant's entire motion to dismiss the claims of Plaintiffs Lee and Cramer rests upon a  
 18 black-and-white reproduction of a single screen shot reflecting the final step Plaintiffs needed to  
 19 take to obtain the Intelius "people search" report that they intended to purchase. However,  
 20 Defendant's attempt to reduce the disputed transaction to a static screen shot ignores well-  
 21 established case law described *infra* holding that the context of a communication is of paramount  
 22 importance when determining whether a CPA claim exists.  
 23

24 For example, in *Cyberspace*, the Ninth Circuit affirmed this Court's order granting  
 25 summary judgment in favor of the FTC on its claims that the defendant used deceptive marketing  
 26 practices for internet services. *FTC v. Cyberspace.com LLC*, 453 F.3d 1196, 1201 (9th Cir.

2006) (affirming *FTC v. Cyberspace.com, LLC*, No. 00-1806, 2002 WL 32060289, at \*2 (W.D. Wash. 2002) (J. Lasnik)).<sup>2</sup> In that case, the defendants sent solicitation checks to thousands of individuals and small businesses bearing small-print disclosures which explained that cashing or depositing the check would constitute an agreement to pay a monthly fee for internet access. *Id.* at 1198. The Ninth Circuit found that the conduct was deceptive, because such a solicitation “may be likely to mislead by virtue of the net impression it creates even though the solicitation contains truthful disclosures.” *Id.* at 1200. The court expressly recognized that “the tendency of the advertising to deceive must be judged by viewing it as a whole . . . . The impression created by the advertising, not its literal truth or falsity, is the desideratum.” *Id.* (citing *Am. Home Prods. Corp. v. FTC*, 695 F.2d 681, 687 (3d Cir. 1982) (internal quotations omitted)).

Here, Defendant’s communications similarly evidence deception when viewed as a whole. First, the customer is informed that his order has been “successfully completed.” Dkt # 19, Thunen Decl. Ex. A at 2. Common sense tells the customer that he is then entitled to view his electronic report, without making further commitments or payments to Intelius, or anyone else, at that time. Second, the syntax of Intelius’s offer, “Take our 2008 Community Safety Survey and Claim \$10 CASH BACK when you try Family Safety Report” makes no sense: it states a condition precedent (“Take our 2008 Community Safety Survey”) and a reward (“Claim \$10 CASH BACK”), followed by a second condition precedent (“when you try Family Safety Report”). *Id.* If Intelius were presenting the terms of this offer clearly, it would read “Try Family Safety Report and Claim \$10 CASH BACK” or “Take our survey, Sign-up for Family Safety Report and Claim \$10 CASH BACK.” Third, Intelius fails to explain, anywhere on the

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<sup>2</sup> The CPA expressly provides that courts may be guided by decisions of the federal courts and final orders of the FTC when construing the CPA. *See* RCW § 19.86.920.



1 page, what the \$10 CASH BACK relates to. It is not clear whether the \$10 CASH BACK will  
 2 be applied to the order successfully completed, or future membership fees for Family Safety  
 3 Report. Fourth, the “Community Safety Survey” is comprised of two questions:

4 [1] Does your neighborhood have a sex offender alert program?

5 \_\_\_\_ Yes \_\_\_\_ No \_\_\_\_ I don’t know;

6 [2] What card type did you use for your Intelius purchase today?

7 \_\_\_\_ Credit Card \_\_\_\_ Debit Card.

8  
 9 *Id.* The question of whether these queries constitute a survey, let alone a survey of “Community  
 10 Safety,” is a reasonable one that would give rise to confusion in the mind of the ordinary  
 11 consumer. Nor is it clear that answering these two questions constitutes a survey response that  
 12 entitles the customer to \$10 CASH BACK; no accounting on the page indicates that the customer  
 13 is actually the recipient of this benefit.

14  
 15 These defects evidence deceptive language and tactics that alone warrant denial of  
 16 Defendant’s motion to dismiss. Defendant cannot escape this conclusion by arguing that its  
 17 communications were less precise or artful than they might have been.<sup>3</sup> As this Court  
 18 specifically recognized, “deception may result from the use of statements not technically false or  
 19 which may be literally true.” *Cyberspace.com, LLC*, 2002 WL 32060289, at \*2 (quotations and  
 20

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21 <sup>3</sup> Defendant relies upon a small sampling of Washington CPA cases in which courts concluded  
 22 that adequate and timely disclosures precluded a finding of deceptive practices or acts to stand  
 23 for the proposition that any disclosure, however confusing or misleading, is sufficient to bar a  
 24 claim under the Act. Dkt # 18, Def. Mot. to Dismiss at 12 (citing *Smale v. Cellco Partnership*,  
 25 547 F. Supp. 2d 1181, 1183, 1185-89 (W.D. Wash. 2008); *Contos v. Wells Fargo Escrow Co.*,  
 26 No. C08-838Z, 2009 U.S. Dist. LEXIS 43593, \*2-8, \*26-30 (W.D. Wash. May 20, 2009);  
*Lowden v. T-Mobile USA, Inc.*, No. C05-1482, 2009 U.S. Dist. LEXIS 21759, \*4-6, \*8 (W.D.  
 Wash. Feb. 18, 2009)). However, all of the cases cited by Defendant involved straightforward,  
 itemized bills. In each case, the court found that the existence and nature of, as well as the  
 customer’s responsibility for, the challenged charges were plainly and fully disclosed either on  
 the statement of charges or in the contract governing the customer account.



1 citation omitted). The proper inquiry is to examine the collective impression created by the  
 2 solicitation, and “not just its individual parts.” *Id.* (citations omitted).

3 Defendant’s arguments also contradict common sense, which demands consideration of  
 4 Intelius’s limited disclosures in the broader context of Plaintiffs’ stated intentions and actions.  
 5 Here, Plaintiffs allege that they visited Intelius’s website for the purpose of purchasing a “people  
 6 search” report and that it was their belief they purchased such a report and nothing more. Dkt #  
 7 1, Compl., ¶ 8. Defendant admits that before Plaintiffs’ report was delivered, Plaintiffs were  
 8 diverted to a webpage – styled to look like part of Intelius’s website, but copyrighted by a third  
 9 party – where they were offered another product, Family Safety Report. Dkt # 18, Def. Mot. to  
 10 Dismiss at 10-11; Dkt # 19, Thunen Decl. Ex. A at 2. As explained by Dr. Robert J. Meyer in  
 11 response to a request for testimony from a U.S. Senate Committee, post-transaction marketing  
 12 schemes like the one challenged here follow a specific design; each element of the architecture  
 13 contributes toward consumer deception. *See* Prepared Statement of Robert J. Meyer Presented to  
 14 the United States Senate Committee on Commerce, Science and Transportation (Nov. 17, 2009),  
 15 attached to Swope Decl. as Ex. 2, at 4-5.<sup>4</sup> These elements, all present here, are:

18 (1) **an initial legitimate sales setting** – here, [www.intelius.com](http://www.intelius.com), where Plaintiffs made a  
 19 volitional purchase using a credit card number that Plaintiffs had to enter into a data-field on  
 20 Intelius’s website (Dkt # 1, Compl., ¶ 8);  
 21  
 22  
 23  
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25 <sup>4</sup> Plaintiffs submit this testimony and other pieces of the record assembled by the Senate  
 26 Commerce, Science and Transportation Committee not to establish adjudicative facts, but  
 rather to provide legislative facts which the Court has the discretion to consider in deciding  
 questions of law. *Korematsu*, 584 F. Supp. at 1414.

1 (2) a **disguised link and enticement** – here, an undisclosed transfer to a interstitial  
 2 webpage maintained by Adaptive Marketing but designed to look like part of Intelius’s website,  
 3 where Plaintiffs were offered a “cash back” reward (Dkt # 19, Thunen Decl. Ex. A at 2);

4 (3) **distraction and confusion ploys** – here, a patently absurd survey presented more  
 5 prominently than the fine-print details of the new sales pitch (*Id.*);  
 6

7 (4) **concealment of the payment mechanism** – here, asking the customer to provide an  
 8 email address rather than credit card and billing information, an omission that deceptively leads  
 9 the customer to believe no additional purchase has been made (Dkt # 1, Compl., ¶ 8; Dkt # 19,  
 10 Thunen Decl. Ex. A at 2);

11 (5) **post-acceptance retention ploys** – here, billing the customer a low amount (\$19.95)  
 12 that is likely to be overlooked on a credit a card statement and using a variety of non-descript  
 13 vendor names (“Family Protect,” “AP9\*Family Safety Repo-V,” and “Intelius Subscription”)<sup>5</sup> to  
 14 prevent the customer from seeing recurring charges from one source (Dkt # 1, Compl., ¶ 8; Dkt #  
 15 19, Thunen Decl. Ex. A at 2); and  
 16

17 (6) **negative-option pricing** – here, making the subscription purchase and ongoing  
 18 payment of subscription fees the default outcome of the transaction unless the customer takes  
 19 specific action to stop payment, even where the customer has never used the service (Dkt # 1,  
 20 Compl., ¶ 8; Dkt # 19, Thunen Decl. Ex. A at 2).  
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25 <sup>5</sup> The use of “Intelius Subscription” is particularly deceptive in view of Intelius’s representations  
 26 here: that Family Safety Report is a product of Adaptive Marketing. *See, e.g.*, Dkt # 18, Def.  
 Mot. to Dismiss at 3. (“Intelius is referring the consumer to Adaptive, which sells the service  
 and collects the payment from the consumer.”).

1 Indeed, Dr. Meyer cited Intelius's website and post-transaction marketing practices as a  
 2 prime example of this deceptive business model. Swope Decl. Ex. 2, Meyer Statement at 10-11,  
 3 Figures 3a-3c. Dr. Meyer explained:

4 When a customer visits the Intelius site, for a small fee they can  
 5 get a report of available public information on a person of interest.  
 6 **After paying the fee with a credit card, they click a red button**  
 7 **that says, "confirm the purchase and show my report"** (Figure  
 8 3a). But when clicking this button, they are not shown the report,  
 9 but rather are unexpectedly taken to a new site maintained by  
 10 Vertrue designed to solicit membership in a benefit programs  
 11 called "24 Protect Plus." A central feature of the page is a request  
 for an email address, under which is **a prominent red button**  
**labeled "yes and show my report" – presented in the same font**  
**as the earlier button.** Having no expectations of having to  
 negotiate a promotion, and simply wanting to see the report that  
 has been paid for, many consumers will reflexively click the red  
 button again – an action that will trigger automatic membership.

12 Swope Decl. Ex. 2, Meyer Statement at 10-11<sup>6</sup>

13 If one were to transfer these tactics from an on-line environment to a bricks-and-mortar  
 14 setting, the impropriety would be even more obvious: a clerk cannot withhold merchandise that  
 15 has been paid for and require the customer to skillfully answer a series of compound questions to  
 16 get the purchased merchandise without paying for additional, unsolicited and unwanted products;  
 17 a clerk cannot convert a failure to refuse new merchandise into a pledge to buy it; and a clerk  
 18 cannot add merchandise to a customer's bag as he exits the store and then use previously  
 19 supplied payment information to charge the customer for it. As another Congressional witness  
 20 summarized:  
 21

22 Consumers who access the Internet can quickly access the sites of  
 23 thousands of different vendors. The reason why consumers can  
 24 comfortably browse and window shop without having to delve into  
 the fine print governing each vendor's site is that, based on  
 experience, they know that until they follow some well-established

25  
 26 <sup>6</sup> Dr. Meyer's statement discusses and reproduces the screen shot that precedes the Family Safety  
 Report enrollment page provided to the Court by Intelius. When placed in graphic context, the  
 deceptive nature of the "yes and show my report" button is more obvious.

steps, they are not financially bound to the vendor. In almost all consumer transactions online, consumers select a product or service and complete a multi-step checkout process that requires entering a preferred payment method as well as shipping and billing addresses. When the transaction is completed, consumers are presented with a confirmation page with details of the completed transaction. This norm of online commerce is what allows consumers to safely explore the web, become informed about advertisement offers and complete transactions online. The fact that this norm has been widely accepted and in a way standardized has helped drive the explosive and economically beneficial growth of online transactions.

Testimony of Florencia Marotta-Wurgler before the United States Committee on Commerce, Science, and Transportation, Hearing on Aggressive Sales Tactics on the Internet and Their Impact on American Consumers (Nov. 17, 2009), attached to Swope Decl. as Ex. 3, at 2.<sup>7</sup> Thus, here Plaintiffs have clearly alleged a plausible inference in the Complaint that Defendant's conduct has the capacity to deceive a substantial portion of the public – all that is required at the motion to dismiss stage. *See Teragren, LLC v. Smith & Fong Co.*, No. 07-5612, 2008 WL 725186, at \*4 (W.D. Wash. March 17, 2008) (“[T]here is no heightened pleading requirement for the CPA[.]”) (applying Washington law).

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<sup>7</sup> The FTC has found that this type of data pass (also called “preacquired account information”) is at odds with consumer expectations and thus deceptive and unfair. In issuing a rule that regulates this practice in the context of telemarketing, the FTC concluded: “The record makes clear, in fact, that it is the very act of pulling out a wallet and providing an account number that consumers generally equate with consenting to make a purchase, and that this is the most reliable means of ensuring that a consumer has indeed consented to the transaction...[T]he Commission still believes that whenever preacquired account information enables a seller or telemarketer to cause charges to be billed to a consumer's account without the necessity of persuading the consumer to demonstrate his or her consent by divulging his or her account number, the customary dynamic of offer and acceptance is inverted.” Telemarketing Sales Rule, 68 Fed. Reg. 4580, 4619 (Jan. 29, 2003) (final amended rule).

**C. Defendant's Collective Communications to Plaintiff Keithly Suffer From the Same Fundamental Flaws as the Unfair and Deceptive Communications to Plaintiffs Lee and Cramer.**

Defendant argues that Plaintiff Keithly's claims should be dismissed because, Defendant contends, Mr. Keithly was advised, "over and over" that "he [was] **buying** two products for \$39.95: a Background Report and Identity Protect Trial." Dkt # 18, Def. Mot. to Dismiss at 15-17 (emphasis added). But a cursory review of the screens viewed by an Intelius customer buying a Background Report reveals discrepancies between what Intelius is offering, what the customer is buying, and what Intelius is charging. Again, Defendant's communications when viewed in their entirety in the context of the full transaction, are unfair or deceptive under the Washington CPA.

By Intelius's count, the process of buying Mr. Keithly's background report takes eight steps.<sup>8</sup> The first time Identity Protect is mentioned is at Step 3, where the customer is asked to select between two options: "\$10 off/\$39.95/Special Price with Identity Protect" or "\$49.95/Limited Time Offer." Dkt # 19, Thunen Decl. Ex. B at 6 (Step No. 3). The presentation of these two pricing options is -- put most kindly -- nonsensical; a discount and discounted price are presented before the standard price and the standard price is characterized as a "Limited Time Offer." Moreover, no details about Identity Protect are offered; it is not described as a product or a service, as free or fee-based, as a single or recurring delivery. The cost of Identity

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<sup>8</sup> As explained in Plaintiffs' Opposition to Defendants' Request for Judicial Notice, Plaintiffs dispute the accuracy of the screen shots produced by Intelius on a number of grounds: (1) Intelius failed to include the screen shots that would have occurred before the series produced, as well as an email confirmation sent to the customer at the conclusion of the transaction; (2) the screen shots are reproduced in black and white rather than color and therefore do not show how certain material was prominent and the fine print was minimized; and (3) the screen shots are static images and fail to capture the dynamic flow of two-way Internet commerce. Further, Plaintiffs have had no opportunity to confirm -- through discovery -- that the screen shots proffered by Intelius were viewed by Plaintiffs on the days of their Intelius transactions.

1 Protect is only revealed at Step 4, in the fine print of the offer details at the bottom of the page.  
2 Dkt # 19, Thunen Decl. Ex. B at 7 (Step No. 4). On the same page, in a more prominent  
3 position, the Order Summary itemizes and totals the customer's purchases; the cost of Identity  
4 Protect is listed as "\$0.00." Step 4 fails, however, to explain what exactly Identity Protect is – a  
5 service (search or query based) or a product (like a report or newsletter) – and how it is  
6 delivered. *Id.*

7  
8 Steps 5, 6, 7 and 8 carry-over the Order Summary from Step 4, presenting the customer's  
9 purchases as the Background Report at a cost of \$39.95 and the Identity Protect Trial at a cost of  
10 \$0.00. Dkt # 19, Thunen Decl. Ex. B at 8-11. None of these pages, including the final order  
11 confirmation (Step 8) – which is the consumer's record of the transaction – lists any cost  
12 associated with Identity Protect, any information about the initiation and duration of the trial  
13 period, or any explanation of the monthly subscription and monthly charge. *Id.*

14  
15 Mr. Keithly never activated or used the Identity Protect service and never received any  
16 report from Identity Protect. After noticing the charge of \$19.95 for an unspecified "Intelius  
17 Subscription" on his credit card statement, he called Intelius to request a refund and cancellation  
18 of the service. Intelius refused to refund his money and subsequently charged him for a second  
19 month of service. Dkt # 1, Compl., ¶ 7.

20  
21 Even assuming, as Defendant contends, that Identity Protect is an Intelius product and is  
22 not marketed post-transaction (Dkt # 18, Def. Mot. to Dismiss at 5, 14), Intelius's  
23 communications with Mr. Keithly are nevertheless marked by the majority of features that are  
24 found in the post-transaction marketing scheme described above. These features are:  
25  
26

1 (1) **an initial legitimate sales setting:** www.intelius.com, where Plaintiff selected a  
 2 product – the Background Report -- that he wanted to buy and made a volitional purchase of that  
 3 product using a credit card (Dkt # 1, Compl., ¶ 7);

4 (2) **an enticement:** the promise of a \$10 discount off the price of the Background Report  
 5 if Plaintiff accepted a free trial period for Identity Protect (Dkt # 19, Thunen Decl. Ex. B at 7-8)  
 6 (Step Nos. 3-4);

7 (3) **post-acceptance retention ploys:** billing the customer a low amount (\$19.95) that  
 8 was likely to be overlooked on a credit a card statement (Dkt # 1, Compl., ¶ 7; Dkt # 19, Thunen  
 9 Decl. Ex. B at 7) (Step No. 4); and

10 (4) **negative-option pricing:** making the subscription purchase and ongoing payment of  
 11 subscription fees the default outcome of the transaction unless the customer takes specific action  
 12 to stop payment, even where the customer never uses the service (Dkt # 1, Compl., ¶ 7; Dkt # 19,  
 13 Thunen Decl. Ex. B at 7) (Step No. 4).

14 Reading the fine print presented at Step 4, one can see that the trial period was activated  
 15 by clicking the “Continue” button that advanced the purchase of the product that Mr. Keithly  
 16 wanted: the Background Report. Dkt # 19, Thunen Decl., Ex. B at 7 (Step No. 4). The fine  
 17 print also states, “After your 7 day free trial, if you do not cancel your Identity Protection  
 18 membership your credit card will be billed \$19.95 and each month thereafter that you continue  
 19 your membership.” *Id.* As discussed above, these practices do not conform to standard business  
 20 norms but rather invert consumer expectations. But even if these practices were widely followed  
 21 and accepted, Intelius’s disclosures – presented in garbled syntax, minimized in fine print and  
 22 inserted into the middle of an ephemeral communication – are inadequate under the Washington  
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1 law described *supra*, which requires consideration of the disclosures in context rather than in  
2 isolation.

3 Any doubt about whether Defendant's conduct is unfair or deceptive is undermined by  
4 the simple fact that a substantial portion of the public has indeed been deceived. As set forth  
5 previously, an act is unfair or deceptive under the CPA if it has "the capacity to deceive a  
6 substantial portion of the public." *Panag*, 166 Wash. 2d at 47 (citation omitted). Furthermore,  
7 the Ninth Circuit has recognized that it is entirely appropriate for a court to consider whether  
8 individuals have actually been deceived when determining whether conduct is "unfair or  
9 deceptive." *See Cyberspace.com LLC*, 453 F.3d at 1201. There, the court's conclusion that the  
10 defendant engaged in an "unfair or deceptive" act was "bolstered by undisputed evidence  
11 indicating that [defendants'] solicitation actually deceived nearly 225,000 individuals and small  
12 businesses." *Id.* The court recognized that "such proof is highly probative to show that a  
13 practice is likely to mislead consumers acting reasonably under the circumstances." *Id.*

14 Any argument raised by Defendant suggesting that its disclosures are not deceptive is  
15 flatly contradicted by the hundreds – if not thousands – of complaints about the very practices  
16 described in the Complaint that have been received by the Washington State Attorney General  
17 office and the Better Business Bureau. Dkt # 1, Compl., ¶ 20. Thus, Plaintiffs have alleged facts  
18 that constitute a violation of the Washington CPA.

#### 19 **D. Defendant's Reliance on *VistaPrint* is Misplaced.**

20 Defendant urges this Court to accept the conclusions reached by the federal court in *In re*  
21 *VistaPrint Corp Marketing and Sales Practices Litigation*, No. 08-1994, 2009 WL 2884727  
22 (S.D. Tex. Aug. 31, 2009), and hold that Intelius's practices cannot possibly be construed as  
23



1 deceptive or misleading by an ordinary consumer. However, VistaPrint is neither applicable nor  
 2 persuasive.

3 While Plaintiffs concede that many of the facts set forth in VistaPrint are similar to the  
 4 facts presented here, one key difference is apparent: the timing of the transfer of the product  
 5 purchased from the seller to the customer. In *VistaPrint*, the customer ordered business cards;  
 6 obviously, the customer held no expectation that the cards would materialize at the time his order  
 7 was placed. *Id.* at \*4. The online transaction was complete when the customer was notified that  
 8 the order had been successfully placed, which, according to the *VistaPrint* court, happened  
 9 before the customer was presented with the offer to try the VistaPrint Rewards program. *Id.*<sup>9</sup> In  
 10 contrast, the product Plaintiffs purchased here was an electronic report that Plaintiffs had every  
 11 expectation of seeing at the time of purchase. Dkt # 1, Compl., ¶ 8. Here, Intelius withheld the  
 12 “people search” report that Plaintiffs were trying to purchase until Plaintiffs had navigated all of  
 13 the questions and data fields associated with the Family Safety Report offer. Dkt # 1, Compl., ¶¶  
 14 8, 16; Dkt # 19, Thunen Decl. Ex. A at 2 (reflecting that report had not been shown to customer  
 15 at time Community Safety Survey and Family Safety Report offer were presented). The  
 16 completion of the first transaction before the presentation of the special offer is dispositive,  
 17 according to the *VistaPrint* court; the fact that Plaintiffs’ people search report was not made  
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23 <sup>9</sup> The court held that the language “thank[ing] the consumer for their ‘purchase from VistaPrint  
 24 today’ and instruct[ing] the consumer to complete the survey and registration to claim the  
 25 \$10.00 cash back ‘on the VistaPrint.com purchase you made today’ made clear that ‘purchase  
 26 ha[d] already been ‘made’ by the time [of] the survey request and the cash back offer to the  
 consumer.” *VistaPrint*, 2009 WL 2884727, at \*5. The VistaPrint Rewards offer, moreover,  
 made clear that the \$10 cash back would apply to the purchase already made. Here, as  
 discussed above, the \$10 cash back offer was not clearly tethered to any purchase – completed  
 (the “people search” report) or prospective (the Family Safety Report).

1 available before the Family Safety Report offer appeared renders the *VistaPrint* court's ultimate  
2 legal conclusion inapplicable here.

3         Setting aside these factual differences, the *VistaPrint* ruling lacks persuasive value  
4 because it fails to set the disputed transaction in its proper context. The *VistaPrint* court  
5 scrutinizes every line of text presented to the customer by the seller, but fails to consider the  
6 larger question: why is the consumer – who is supposed to be the master of this transaction –  
7 forced to fend off misleading solicitations, reject unwanted merchandise and read fine-print  
8 disclosures related to a product *he doesn't want* while trying to buy something he actually does  
9 want? In doing so, the court inverts commonly accepted marketplace standards and approves an  
10 online marketplace in which vendors will be encouraged – emboldened – to present customers  
11 with a barrage of promotional offers requiring the scrutiny typically reserved for actual  
12 purchases. This approach ignores the remedial nature of consumer protection statutes like the  
13 Washington CPA, and fails to anticipate and address the broader negative effects on e-commerce  
14 that will result if consumers lose confidence in Internet vendors.<sup>10</sup> Plaintiffs respectfully submit  
15 that *VistaPrint* was incorrectly decided as a matter of law and, as a district court opinion from  
16 outside this circuit, should not be followed.

17  
18  
19 **II. BECAUSE ADAPTIVE MARKETING IS NOT A REQUIRED PARTY,**  
20 **DISMISSAL UNDER RULE 12(b)(7) AND RULE 19 WOULD BE**  
21 **INAPPROPRIATE**

22         Defendant also argues that this case should be dismissed under Rule 12(b)(7) for failure  
23 to join a necessary party. This argument should be flatly rejected as Defendant falls far short of

24  
25 <sup>10</sup>The *VistaPrint* decision is discussed in the Senate Committee Staff Report, moreover, as  
26 anomalous. The Report discusses a number of successful investigations and cases brought by  
the attorneys general of Minnesota, California, New York, Iowa, and Florida against companies  
that engage in post-transaction marketing practices similar to the ones challenged here. *See*  
Swope Decl., Ex. 1, Senate Committee Staff Report at 10-11.

1 justifying dismissal under the Federal Rules. This District Court has recognized—whether a  
 2 party is necessary under Rule 19 is a multi-faceted inquiry in which the *moving party bears the*  
 3 *burden of proof*. See *Canal Indem. Co. v. Adair Homes, Inc.*, No. 09-5561, 2010 WL 55871, at  
 4 \*2 (W.D. Wash. Jan. 4, 2010) (citing *Makah Indian Tribe v. Verity*, 910 F.2d 555, 558 (9th  
 5 Cir.1990)); *S. Union Co. v. Sw. Gas Corp.*, 165 F. Supp. 2d 1010, 1036 (D. Ariz. 2001) (“The  
 6 burden is on the party seeking to establish the indispensability of another party.”). Importantly,  
 7 “[t]he inquiry is a practical one and fact specific, and is designed to avoid the harsh results of  
 8 rigid application.” *Clinton v. Babbitt*, 180 F.3d 1081, 1088 (9th Cir. 1999) (quotations and  
 9 citation omitted).

11 Additionally, an important policy under Rule 19 is the preservation of “plaintiff’s right to  
 12 decide whom he shall sue.” *Bakia v. County of Los Angeles*, 687 F.2d 299, 301 (9th Cir. 1982).  
 13 “Plaintiffs are the masters of their complaint and may choose to join such parties and claims as  
 14 are permitted by the Federal Rules of Civil Procedure and applicable substantive law.” *Natural*  
 15 *Res. Defense Council v. Kempthorne*, 539 F. Supp. 2d 1155, 1184 (E.D. Cal. 2008) *see also*  
 16 *Access 4 All, Inc. v. Atlantic Hotel Condo. Ass’n*, No. 04-61740, 2005 WL 5632057, at \*7 (S.D.  
 17 Fla. Aug. 17, 2005) (“Rule 19 does not eliminate the Plaintiff’s right to choose whether to sue ...  
 18 parties separately.”).

20 Here, Defendant argues in a perfunctory and conclusory manner in only two paragraphs  
 21 at the end of its motion that dismissal is warranted if Adaptive Marketing is not joined. Dkt #  
 22 18, Def. Mot. to Dismiss at 19. These bare-boned allegations provide no substantive value to the  
 23 Court, and therefore Defendant fails to meet its burden to justify dismissal. Defendant’s motion  
 24 under Rule 12(b)(7) should be denied on this basis alone.  
 25  
 26

1 In any event, even if the Court were inclined to examine the merits of Defendant's  
 2 argument, Adaptive is not a required party under Rule 19(a)(2), as suggested by Defendant. This  
 3 rule provides that a party must be joined if:

4 [T]hat person claims an interest relating to the subject of the action  
 5 and is so situated that disposing of the action in the person's  
 6 absence may (i) as a practical matter impair or impede the person's  
 7 ability to protect the interest; or (ii) leave an existing party subject  
 to a substantial risk of incurring double, multiple, or otherwise  
 inconsistent obligations because of the interest.

8 Fed. R. Civ. P. 19(a)(1)(B).

9 These requirements are not met unless the party has a "legally protected interest in the  
 10 suit." *Makah Indian Tribe*, 910 F.2d at 558. "This interest must be more than a financial stake  
 11 ... and more than speculation about a future event." *Id.* (citations omitted). In addition, even if a  
 12 legally protected interest exists, "the court must further determine whether that interest will be  
 13 *impaired or impeded* by the suit" and "whether *risk of inconsistent rulings* will affect the parties  
 14 present in the suit." *Id.* at 558-59 (emphasis in original).

16 Defendant argues that Adaptive's interests are inextricably bound to the resolution of  
 17 Plaintiffs' claims because Adaptive's rights are implicated under its contracts with Plaintiffs and  
 18 the putative Class. Dkt # 18, Def. Mot. to Dismiss at 19. Defendant therefore claims Adaptive's  
 19 contractual interests would be impaired without Adaptive's involvement in the case. However,  
 20 the existence of a non-party's contractual interest in a case certainly does not compel joinder of  
 21 the non-party. The Ninth Circuit has specifically found that in cases where contractual interests  
 22 are implicated, joinder is required only where an action seeks to set aside a contract, attack the  
 23 terms of a negotiated agreement, or where the litigation seeks to otherwise decimate the contract.  
 24 *See Disabled Rights Action Comm. v. Las Vegas Events, Inc.*, 375 F.3d 861, 881 (9th Cir. 2004)  
 25 (citations omitted).  
 26

1 None of those circumstances applies here. In the instant case, Plaintiffs' claims are not  
 2 contractual in nature. Plaintiffs seek relief under the Washington CPA based on Intelius's  
 3 misleading acts and omissions. Indeed, as the Complaint makes clear, "[w]hile Adaptive may be  
 4 a separate entity purportedly providing ... services to consumers, the consumers end up with  
 5 these unwanted services through the direct actions of Intelius *via* the Intelius websites, and the  
 6 language on the Intelius website has the tendency to mislead customers into unknowingly  
 7 signing up for these Adaptive Programs." Dkt # 1, Compl., ¶ 16.

9 The focus of the lawsuit is Intelius's actions only, and this Court can accord complete  
 10 relief among the existing parties. Adaptive's contractual interests with Plaintiffs have no bearing  
 11 upon whether Intelius violated the consumer protection laws of Washington.

### 12 **CONCLUSION**

13  
 14 For the foregoing reasons, Plaintiffs respectfully request that the motion to  
 15 dismiss be denied.

16 DATED this 26th day of February, 2010.

17  
 18 By s/Karin B. Swope

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**CERTIFICATE OF SERVICE**

I hereby certify that on February 26, 2010, I caused to be served a true and correct copy of the **PLAINTIFFS' OPPOSITION TO DEFENDANTS' MOTION TO DISMISS** on the following recipients via the method indicated:

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DATED this 26th day of February, 2010.

s/Karin B. Swope  
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